

Southend-on-Sea Borough Council

Report of Deputy Chief Executive (Place)

To

Licensing Sub-Committee A

On

1st March 2019

Report prepared by: Mark Newton

Agenda
Item No.

69 Broadway, Leigh-on-Sea, Essex, SS9 1PE
Application for the Grant of Premises Licence

LICENSING ACT 2003

A Part I Public Agenda Item

1. Purpose of Report

- 1.1 This report considers an application by Mr. Daniel Mead and Mr. Abdelhamid Oukili for the grant of a Premises Licence.

2. Recommendation

- 2.1 That the Sub-Committee determines the application.
- 2.2 Should the Sub-Committee decide to approve the application, the relevant mandatory licence conditions must be applied. (These are set out in Appendix 1).
- 2.3 Appendix 2 sets out conditions drawn from the operation schedule, for the Sub-Committee's consideration.
- 2.4 Appendix 3 sets out possible amended and additional conditions, agreed with The Environmental Protection Team and The Licensing Authority, for the Sub-Committee's consideration.

3. Background

- 3.1 The application relates to an existing licensed premises on the north side of Broadway near to the junction with Alexandra Road, Leigh-on-Sea.

4. Proposals

- 4.1 The application was given to the Licensing Authority on the 4th December 2018 and is for the grant of a Premises Licence.
- 4.2 The application was amended by the applicant so as to reduce the terminal hours originally sought.

4.3 Details of the revised application which is to be determined by the Sub-Committee can be briefly summarised as follows:

- a) To provide the sale of alcohol on and off the premises, the provision of regulated entertainment comprising live music and recorded music on Sundays to Thursdays from 10:00 to 23:00. Fridays and Saturdays from 10:00 to 00:00.

The terminal hour is extended until 01:00 on various notable days. The extended hours for New Year's Eve have been removed.

- b) The Provision of Late Night refreshment on Fridays and Saturdays from 23:00 until 00:00.

The terminal hour is extended until 01:00 on various notable days. The extended hours for New Year's Eve have been removed.

- c) To be open to the public on Sundays to Thursdays from 10:00 to 23:00. Fridays and Saturdays from 10:00 to 00:00.

The terminal hour is extended until 01:00 on various notable days. The extended hours for New Year's Eve have been removed.

4.4 The proposals are more fully documented in the application form which has been copied to Sub-Committee Members

5. Application Procedures

5.1 Applicants for grant of licence are required by law to send copies of their applications to all of the "Responsible Authorities". They are also required to display a notice giving brief details of the application in a prescribed form at the application site, and to publish the same information in a newspaper circulating in the area.

5.2 Representations were received from 6 local residents.

5.3 Representations were also received from two Responsible Authorities, namely the Council's Environmental Protection Team and the Licensing Authority in its role as a responsible authority. The representations were later withdrawn. However amended/additional conditions were agreed which can be found at **Appendix 3**.

5.4 Copies of the representations have been provided to the Sub-Committee Members. In accordance with the legislation, all parties have been invited to attend the hearing.

6. Matters for Consideration

6.1 Formal objections having been made and not withdrawn or resolved, the Licensing Authority is obliged to hold a hearing to consider them. Further, having regard to such representations, the Authority is required to take steps (if any) as it considers appropriate for the promotion of the Licensing Objectives.

Thus, the Authority may:

- a) Grant the licence, subject to conditions consistent with the operating schedule (modified as considered appropriate for the promotion of the Licensing Objectives) and subject to relevant mandatory conditions;

- b) Exclude from the scope of the licence any of the licensable activities to which the application relates;
 - c) Refuse the application.
- 6.2 The Licensing Act 2003 requires that the Licensing Authority must carry out its functions under the Act with a view to promoting the Licensing Objectives. These are:
 - a) The prevention of crime and disorder;
 - b) Public safety;
 - c) The prevention of public nuisance; and
 - d) The protection of children from harm.
- 6.3 In carrying out its licensing functions, the Licensing Authority must also have regard to:
 - 1. Its Licensing Statement, and
 - 2. The guidance issued by the Secretary of State.
- 6.4 The Licensing Authority has, in accordance with the requirements of the Act, prepared and published a Statement of Licensing Policy, following formal consultation. Copies of this document, together with the statutory guidance, have been made available to all Licensing Committee Members.

7. Existing Licensing Controls

- 7.1 The existing Premises Licence permits the following activities and timings.
 - a) The sale of alcohol for consumption on and off the premises:

Daily	07:30 - 22:30
New Year's Eve	07:30 - 01:00
 - b) To be open to the public on:

Daily	07:30 - 23:00
New Year's Eve	07:30 - 01:30

- 7.3 A copy of the existing Premises Licence has been supplied to the Sub-Committee.

8. Background Papers

- 8.1 Council's Statement of Licensing Policy.

9. Appendices

- 9.1 Appendix 1 - Mandatory conditions.
- 9.2 Appendix 2 - Conditions drawn from the from the operation schedule.
- 9.3 Appendix 3 - Conditions agreed between The Environmental Protection Team, The Licensing Authority and the applicant.

MANDATORY CONDITIONS

The Licensing Act 2003 lays down certain mandatory conditions which must be applied to Premises Licences. These are summarised below:-

1. No supply of alcohol may be made under the premises licence a) at a time when there is no designated premises supervisor in respect of the premises licence or b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
3. Any individual who carries out security activities at the premises must be licensed by the Security Industry Authority.
4. The responsible person shall take all reasonable steps to ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.

In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises in a manner which carries a significant risk of leading or contributing to crime and disorder, prejudice to public safety, public nuisance, or harm to children:-

- (a) Games or other activities which require or encourage, or are designed to require or encourage, individuals to:-
 - (i) Drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or
 - (ii) Drink as much alcohol as possible (whether within a time limit or otherwise);
- (b) Provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic (other than any promotion or discount available to an individual in respect of alcohol for consumption at a table meal, as defined in section 159 of the Act);
- (c) Provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less;

- (d) Provision of free or discounted alcohol in relation to the viewing on the premises of a sporting event, where that provision is dependent on:-
 - (i) The outcome of a race, competition or other event or process, or
 - (ii) The likelihood of anything occurring or not occurring;
 - (e) Selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner.
5. The responsible person shall ensure that no alcohol is dispensed directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of a disability).
6. The responsible person shall ensure that free tap water is provided on request to customers where it is reasonably available.
7. The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.

The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.

8. The responsible person shall ensure that:-
- (a) Where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures:-
 - (i) beer or cider: ½ pint
 - (ii) gin, rum, vodka or whisky: 25 ml or 35 ml; and
 - (iii) still wine in a glass: 125 ml; and
 - (b) Customers are made aware of the availability of these measures.
9. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.

For the purposes of the above condition —

- a) “duty” is to be construed in accordance with the Alcoholic Liquor Duties Act 1979(1);
 - b) “permitted price” is the price found by applying the formula— **$P = D + (D \times V)$** , where— (i) P is the permitted price, (ii)D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and (iii)V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
 - c. “relevant person” means, in relation to premises in respect of which there is in force a premises licence—
 - i. the holder of the premises licence,
 - ii. the designated premises supervisor (if any) in respect of such a licence, or
 - iii. the personal licence holder who makes or authorises a supply of alcohol under such a licence;
 - d. “relevant person” means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
 - e. “valued added tax” means value added tax charged in accordance with the Value Added Tax Act 1994(2)
10. Where the permitted price given by sub-section (b) of Condition 9 would (apart from this condition) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny
- (i) Sub-section (ii) applies where the permitted price given by sub-section (b) of sub-section (ii) on a day (“the first day”) would be different from the permitted price on the next day (“the second day”) as a result of a change to the rate of duty or value added tax.
 - (ii) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

CONDITIONS DRAWN FROM THE OPERATING SCHEDULE

1. The premises shall not be let out external promoters so the Licensee retains complete managerial control.
2. Off sales of alcohol shall only consist of sealed bottles of wines.
3. The Licensee shall ensure that a 'Challenge 25' scheme is operated, whereby any person who appears to be under 25 years of age is required to produce means of identification proving they are over 18 years of age. The only authorised means of identification shall be passport, UK photo driving licence, UK military ID or 'PASS' accredited card.
4. The Licensee shall ensure that signage is displayed advising customers that a 'Challenge 25' policy is in force.
5. The Licensee shall ensure that all staff engaged in the sale of alcohol receive sufficient training. Refresher training shall take place at least six monthly. Written training records shall be kept on the premises and made available to any officer authorised under the Licensing Act 2003. Those holding an appropriate licensing qualification and/or Personal Licence shall be exempt from this requirement.
6. The Licensee shall ensure that a refusals book is maintained at the premises to record any refusal of alcohol. The refusal book shall be made available to the Police/Licensing Authority upon request.
7. The Licensee shall ensure that an incident log is maintained on the premises to record any incidents or occurrences relating to crime or disorder issues. The incident book shall be made available for inspection to the Police upon request. The log shall record the following:
 - (a) All crimes reported to the venue
 - (b) All ejections of patrons
 - (c) Any complaints received concerning crime and disorder
 - (d) Any incidents of disorder
 - (e) All seizures of drugs or offensive weapons.
 - (e) Any faults in a CCTV system, searching equipment or scanning equipment mandated as a condition of the licence.
8. The Licensee shall ensure that a written record is kept on the premises of all persons authorised by the Designated Premises Supervisor or Personal Licence Holder to sell or supply alcohol in their name. Such records shall be made available to the Police or Licensing Authority upon request.

9. The premises shall have installed and maintain a closed circuit television surveillance (CCTV) system which at all times complies with the below requirements:
- a) CCTV shall be provided in the form of a recordable system, capable of providing pictures of evidential quality in all lighting conditions particularly facial recognition;
 - b) CCTV cameras shall cover all public areas including all entrances and exits;
 - c) CCTV equipment shall be maintained in good working order, be correctly time and date stamped. Recordings must be kept for a minimum period of 31 days;
 - d) At all times, whilst the premises is open for licensable activities, there shall be members of staff able to immediately provide viewable copies of recordings to the Police or Licensing Authority staff upon reasonable request;
 - e) The recording equipment and data storage devices shall be kept in a secure environment and fitted with security functions (such as passwords) to prevent recordings being tampered with;
 - f) An operational daily log report shall be maintained endorsed by signature, indicating the system has been checked and is compliant: in the event of any failings these are to be recorded immediately.
10. Signs shall be displayed at all entrances (and exits) advising customers that CCTV is operating the premises.
11. The Licensee shall ensure that signage is displayed advising customers to leave the premises in a respectful manner.
12. No open vessels shall be permitted to be taken from the premises.
13. No open drinking vessels of any kind shall be allowed outside the premises after 21:00.

CONDITIONS AGREED BETWEEN THE ENVIRONMENTAL PROTECTION TEAM AND THE LICENSING AUTHORITY AND THE APPLICANT.

1. There shall be a minimum of 28 covers set out for service at all times.
2. The supply of alcohol will be by waiter/waitress.
3. No alcohol shall be served without accompanying food consisting of either a substantial table meal or a sample platter of items from the menu.
4. Power supplies to all sound amplification equipment shall be solely via suitable sound level limiting device(s). The limiting device(s) shall be set by an appropriately qualified acoustician / competent sound engineer having particular experience in audio control work, at such a level as to prevent statutory noise nuisance affecting the occupants of any noise sensitive premises, having regard to minimum background and ambient levels throughout the licensed periods. The devices shall thereafter be maintained at the levels set and shall be accessible only to the Licensee or his/her representative for maintenance purposes and to prevent unauthorised access to and tampering with the controls. Original records of all data obtained, certified by the acoustician/sound engineer , together with the settings of the devices determined as being appropriate, shall be retained and available for inspection by any Officer authorised pursuant to the provisions of the Licensing Act 2003.
5. No doors or windows shall be opened after 21.00 and 10:00 except for access and egress and the Licence Holder shall ensure that doors and any adjoining lobbies are optimised to minimise noise nuisance.
6. No rubbish or bottles shall be disposed of outside the building between 21.00 and 0800 the following day.
7. The Licence Holder shall take all reasonable steps to prevent refuse contractors making collections before 08.00 hours.
8. The use of any external area for licensable activity shall cease at 21.00.
9. There shall be no audio speakers in any external area.